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Faxon Creek Watershed Study Final Report

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Final Report - Faxon Creek Watershed Study **City of Superior, Wisconsin**

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CHAPTER I – EXECUTIVE SUMMARY

This study has been performed in conjunction with and/or for the benefit of the City of Superior, the University of Wisconsin, the Railroad Crossing North of N 21st Street, and the general public.

In June 2012, approximately 8-10 inches of rain fell on the City of Superior. Widespread surface and basement flooding ensued. Faxon Creek, which drains approximately 3,500 acres through a 10-foot brick sewer that discharges to the Bay of Superior, overtopped its banks. Faxon Creek interceptor, a sanitary sewer artery, parallels much of the creek. The high creek levels overtopped several roadways and submerged sanitary manholes along the Faxon Creek interceptor. Water from the creek found its way into the basements of many homes that drain into the interceptor. On August 2, 2012 President Obama declared a major disaster (DR-4076) for the counties of Ashland, Bayfield, and Douglas and the Red Cliff Band of Lake Superior Chippewa.

This study has evaluated a series of potential improvement scenarios to identify the most cost-effective alternative to lowering the base flood elevation of the creek thereby mitigating the risk of basement flooding. To do so, a model of the Faxon Creek watershed was developed to evaluate a range of potential conveyance and stormwater detention alternatives and the corresponding reduction in flood risk each provides. These risks were compared to corresponding estimates of improvement costs to assess the cost-effectiveness of each combination of system improvements.

Increasing the creek's hydraulic capacity to maximize the conveyance of stormwater to Central Park and through the K-Street sewer to the Bay of Superior was found to be most cost-effective at reducing the risk of flooding. K-Street sewer is structurally unsound and must be repaired. Major repairs completed in 2014 will stop the deterioration of the sewer while increasing its capacity by 30%.

It should be noted that the City has already completed several improvements to the K-Street sewer including replacing the most downstream section of the sewer with a smooth coated CMP, extending the sewer past Marina Drive, and replacing the culverts under the Osaugie Trail.

In addition, by improving the crossings at Hill Avenue, Railroad Crossing North of N 21st Street, North 21st Street, and Catlin Avenue, the risk of widespread flooding could be reduced to a 1% chance of occurrence in any given year at a cost of approximately \$2,300,000. However improving the Railroad Crossing North of N 21st Street may prove challenging as it is on railroad property.

Other alternatives were analyzed, but rejected. These included less cost-effective options that might mitigate the need for all four crossings by constructing detention ponds at Heritage Park, on property owned by the University of Wisconsin, and property adjacent to and owned by the railroad. However detention can only eliminate the need for the N 21st Street crossing. For example, a pond at the Heritage Park site would eliminate the need for this crossing while reducing the risk of flooding to a 1% annual probability of occurrence at a total cost of \$4.7M. This pond could also provide TSS reduction. The Railroad Crossing North of N 21st Street pond could reduce the risk of flooding to 0.75% per year at a total cost of \$5M, but would not provide TSS reduction.

Since the Hill Avenue and Railroad crossings are the furthest downstream and need to be improved under all scenarios, these should receive top priority. The N 21st Street culvert is the next upstream structure that warrants improvement, however this need could be negated by detention at Heritage

Park and/or the University of Wisconsin, albeit at a much higher total cost. The arch culvert under the old Grand Ave alignment south of N 21st is no longer needed and should be removed. While the Catlin Avenue crossing needs to be improved regardless, it should not be improved until all downstream improvements are complete.

CHAPTER II – INTRODUCTION

Faxon Creek is an urban stream that collects stormwater from a variety of watershed types with varying degrees of development. Changes in land use and increase in imperviousness within the watershed have greatly increased stormwater runoff rates. The stream itself has been piped for long sections and has numerous road crossings. Wet weather flows routinely exceed the design capacities of the creek itself and several road and railroad crossings resulting in increased flood elevations. Development adjacent to the stream is now affected on a recurrent basis by significant storm events and damage to the aging conveyance infrastructure is accelerating.

The K-Street storm sewer, a 2,400-foot stretch of 10-foot diameter brick sewer, originates in Central Park and discharges into Superior Bay. This sewer was constructed in 1891 and is in poor condition. All of the Faxon Creek watershed drains through this critical pipe. Over the years since this pipe was constructed and wet weather flows have increased, the level of protection provided by this pipe has declined. Its deteriorating structural condition may further reduce its capacity while placing it at risk for structural failure.

This stormwater management plan for the watershed

recommends a series of improvement alternatives that, once implemented, will cost-effectively mitigate the risk of flooding. This plan includes a recommended set of conveyance improvements and detention storage, sequenced in a manner that enables the City to improve the level of protection as quickly and cost-effectively as possible.

2.1 JUNE 2012 RAINFALL

During a massive storm in June 2012, 8-10 inches of rain on Superior over 24 hours (Figure 1), an event with only a 0.25% annual probability of occurrence in any given year (400-year storm). To make matters worse, approximately 3 inches of rain had fallen over the preceding week, so soils were saturated and stream baseflow was elevated at the start of the event. However, the storm was a "slow soaker"; over the peak 1-3 hours of the storm it was no more than a 10-year event (Figure 2). It is the peak 12+ hours of the storm that it approached the 500-year recurrence interval. Storms of this nature create the greatest challenge for large downstream components, like creeks, rivers, and detention basins, rather than smaller collector sewers, which are typically designed for shorter more intense rainfalls.

Widespread surface and basement flooding ensued. Faxon Creek overtopped its banks. The high creek levels overtopped several roadways and submerged sanitary manholes along the Faxon Creek interceptor. Water from the creek found its way into the basements of many homes that drain into the interceptor. On August 2, 2012 President Obama declared a major disaster (DR-4076) for the counties of Ashland, Bayfield, and Douglas and the Red Cliff Band of Lake Superior Chippewa.

Figure 1 – June 2012 Storm Cumulative Rainfall

Figure 2 – Model Calibration Storms Frequency Analysis

During the June 2012 rainfall event, basement flooding was severe. The University of Wisconsin – Superior experienced flooding in 14 of their 16 buildings with damages estimated to be between \$15 and \$20 million. They had approximately seven feet of water in the Jim Dan Hill Library and 27 feet in the sub-basement, basement and main floor of the power plant. The causes of University flooding have been addressed in the report, *Flooding Evaluation of the UW-Superior Campus Superior, Wisconsin In Response to the 2012 Flooding¹* . 750 homes in Superior were reported to have experienced flood damage costing \$2,000 - \$40,000. 25 roads were closed due to standing water.²

There was no flow data collected during this event; however Superior staff made several observations of high water levels and extents of flooding including taking several photos during

the peak of the storm. Section 1.5.2 of the *Existing Conditions Report³* , compares XP-SWMM model results to photos taken during the event.

2.2 SURFACE FLOODING

Not surprisingly during a storm of this magnitude, there was significant and widespread surface flooding. Faxon Creek overtopped its banks in several locations and overtopped several roads including Catlin Ave, North 21st Street, and Hill Ave. Parts of Faxon St and Poplar Ave were also submerged.

2.3 BASEMENT FLOODING

Basement flooding was widespread as indicated in Figure 3. Superior is served by a combined sewer system, so in many parts of the city basement flooding would be expected during an event of this magnitude. The City has significantly reduced the severity of basement backups in areas served by combined sewers such as Billings Park and South Superior by constructing storm sewers to direct surface runoff away from combined sewers. The Faxon Creek watershed, has already been completely separated.

Prior to this event widespread basement flooding had not occurred in the Faxon Creek watershed and was not generally associated with Faxon Creek itself. However, during this event, almost every basement in the neighborhood just south of North 21st Street flooded. The peak water levels in the creek were sufficient to submerge several sanitary manholes near the creek under several feet of water. There is a high probability that, despite efforts to make the sanitary sewer system "water tight", stormwater from the creek inundated and surcharged the sanitary sewer system causing it to back up into basements, many of which are below the creek's peak flood elevation.

City personnel have made every effort to remove potential sources of inflow into the sanitary sewer, and continue to do so. However, unless creek water levels are lowered, there will always be a risk that the creek may find alternate pathways into the sanitary sewer. The most reliable means of preventing this sort of catastrophic flooding from occurring again is to lower creek flood elevations.

¹ Aon Risk Solutions, University of Wisonsin-Superior, and the Division of State Facilities, 2013.

² Northland News Center, June 21, 2012.

³ Donohue & Associates, *Existing Conditions Report,* January 2014.

Figure 3 – June 2012 Basement Flood Complaints

2.4 K-STREET SEWER

All flow from the Faxon Creek watershed must pass through the K-Street sewer. This 10-foot brick sewer, constructed in 1891 as a combined sewer, originates in Central Park and flows approximately 2,400 feet before discharging into Superior Bay.

As the sewers have aged and flows have increased, this vital piece of infrastructure has become increasingly unable to provide a suitable level of service. Being the most downstream conveyance link along Faxon Creek, its hydraulic limitations can propagate upstream contributing to the basement flooding described in Section 2.3.

Several improvements have been made to improve this deteriorating sewer. The upper portion of the sewer through Central Park was removed. This opens up the substantial detention volume of the park to attenuate storm flows.

Originally the pipe discharged into Superior Bay just past E $2nd$ Street. As fill moved the shoreline, the most downstream section of the sewer was removed and it discharged into a pond in a park just before passing under Marina Drive to the bay. Pipe flow velocities typically increase near a free outfall. Over several decades, this acceleration of flow likely contributed to accelerated degradation of the lower reaches of this sewer. This 120-foot section has been replaced with smooth-lined CMP and extended and additional 223 feet to the bay and the pond has been filled. The coating provides a smooth interior surface that increases hydraulic capacity while eliminating corrosion.

Approximately 500 feet of the sewer has been rehabilitated with Shotcrete. This repair has proved reliable with the repaired sections in good condition after several decades. Several tuckpointing spot repairs have also been made.

During the storm of June 2012, high flows further accelerated the rate of degradation, with large sections of brick peeling away and washing downstream. Superior personnel, recognizing the risk of failure, requested that plans to repair the sewer be made as soon as possible. In 2014 the first 700 feet of the sewer was repaired with circumferential Shotcrete. The surface was hand-troweled to provide a smoother surface, reducing the Manning's roughness coefficient, and increasing pipe capacity.

In addition, there are two locations where other conduits pass through the crown of the K-Street sewer. During large storms and high water levels, these conduits can collect debris and significantly reduce pipe capacity. Donohue recommends those conduits no longer in service be removed and the others be rerouted. Hydraulic analyses indicated these improvements will increase the peak capacity of the sewer from 440 mgd to 570 mgd, a 30% increase. (See Section 5.2.1.)

CHAPTER III – SUMMARY OF PREVIOUS SUBMITTALS

3.1 STRUCTURAL COMPONENT ANALYSIS

In February 2014 Donohue submitted the *Faxon Creek Structural Component Analysis⁴* a detailed report of the inspections of the K-Street sewer and upstream road crossings.

3.1.1 K-STREET SEWER INSPECTIONS

LHB, Inc. performed a detailed inspection of the entire interior surface of the K-Street Sewer. Stationing was established, defects logged, and photos taken. On August 4, 2013, LHB submitted a six-page memo summarizing their inspection. LHB also provided stationing, photos, field notes, and a defect table. All of these were incorporated into a GIS utility geodatabase that was submitted to the City.

3.1.2 CROSSING INSPECTIONS

Donohue inspected the following crossings along the Faxon Creek and its tributary:

- Faxon Creek
	- o K-Street sewer entrance in Central Park
	- o Hill Avenue
	- o Railroad north of N 21st Street
	- o N 21st Street & Grand Avenue
	- o Arch culvert near U of W steam plant on Grand Avenue
	- o N 24th Street & Catlin Avenue
- § Tributary
	- o Railroad Crossing south of N 21st Street
	- o N 28th Street & Weeks Ave
	- o N 28th Street & Railroad split
	- o N 28th Street at Villa Rita

3.2 K- STREET SEWER REHABILITATION PLANS & SPECIFICATIONS

In October 2013, Donohue submitted final plans and specifications for the rehabilitation of the K-Street sewer. A pre-bid meeting for the construction contract was held in Superior on May 28, 2014. As of the publication of this report repair work was completed on November 20, 2014.

3.3 EXISTING CONDITIONS REPORT

In January 2014 Donohue submitted the *Faxon Creek Existing Conditions Report⁵* . This report detailed the development of the XP-SWMM model including field surveys, hydrologic and hydraulic model configuration and parameters, 2D model development, model calibration, existing floodplain boundaries from model results, and peak hydraulic grade lines (HGLs) for the 10, 50, 100, and 500-year storms.

⁴ Donohue & Associates, *Faxon Creek Structural Component Analysis*, February 2014.

⁵ Donohue & Associates, *Faxon Creek Existing Conditions Report*, January 2014.

Figure 4 – 10, 50, 100, and 500-Year Peak HGL (Existing Conditions)

3.4 FEMA FLOOD PLAIN BOUNDARIES

The *Existing Conditions Report* delineated the 100 and 500 year floodplain boundaries approximated by the model. These represent the extent of flooding with a 1% and 0.2% probability of occurrence during any given year. These boundaries are indicated in Figure 5.

Figure 5 – Faxon Creek Model Configuration & Floodplain Boundaries

CHAPTER IV – XP-SWMM MODEL DEVELOPMENT

The development of the model was largely documented in the *Existing Conditions Report.* Superior desired to evaluate the risk of flooding for storms up to the 0.2% annual probability of recurrence including calibrating to the storm of June 2012. During events of this magnitude, the storm sewers that convey surface runoff to Faxon Creek are likely to surcharge to grade. When this occurs, overland flows can determine the rate at which runoff is conveyed to the creek. In some cases, surface topography actually directs storm runoff to the watershed north of the Faxon Creek watershed, and likely contributed to flooding of the University of Wisconsin. In addition, the creek has been observed to overtop its banks causing significant surface flooding. To accurately replicate these phenomena, XP-SWMM 2D was the selected modeling platform.

Of particular concern to COS is the manner in which the outfall of the K-Street sewer was replicated in the model. During calibration, every attempt was made to simulate this sewer as accurately as possible. Sediment and debris were replicated to match survey and inspection data. Excessive head losses during high flows due to other utilities crossing near the crown of the sewer were replicated. The outlet into the pond past East 2nd Street and the culverts under Marina Drive were included. The model boundary condition at the Osaugie Trail was the estimate bay water level at the time of the 2012 flood (601.71). The culverts under Marina Drive were twin 7-foot concrete pipes with high Manning's coefficients (0.03) .

In the *Existing Conditions Report,* the June 2012 flood was used as a calibration event. Since there was no flow data and relatively little water level data available, calibration to this event primarily involved comparing model results to the observed extent of flooding from photographs and eye-witness accounts. The outlet to the Bay was simulated as described above. However, during this event, overland flows from outside the watershed drained into the pond in the park; the model could not account for this. In addition, the culverts under Marina drive failed and the entire road washed away. Therefore it was not possible to accurately replicate the water level during the course of this event. Nevertheless, further upstream from the impacts of the outfall and the failure of Marina Drive, the observed and simulated height and breadth of flooding are in agreement.

CHAPTER V – ALTERNATIVE ANALYSIS

5.1 EVALUATION OBJECTIVES / DESIGN CRITERIA

The RFP and project plan specified that the City desired to provide the 100-year level-of-service (LOS). The City of Superior (COS) analyzed costs associated with various levels of protection/service. In other words, the COS desired to provide adequate conveyance and/or detention so as to protect homes and businesses from widespread flooding for a storm with a 1% probability of occurring in any given year. However, as alternative analysis progressed, it became apparent that providing the desired LOS might be cost prohibitive. Therefore a sensitivity analysis was performed to provide a range of detention options, costs, and corresponding LOS.

5.2 CONVEYANCE IMPROVEMENTS

Roadway crossings can create significant head loss along a stream. As a result, water levels upstream of these crossings can reach flood stage, preventing attainment of the desired LOS. Alleviating these bottlenecks is often the most cost-effective means of reducing the risk of flooding. While the conveyance capacity of the K-Street sewer has been increased by about 30%, it still has insufficient capacity to provide the desired 100-year LOS. Central Park, which has significant detention capacity, lies at the upstream end of this sewer. Therefore one objective was to maximize the amount of flow that could be conveyed to the park, which required making a series of improvements to upstream crossings.

5.2.1 K-STREET SEWER

AS one might expect with a sewer over 100 years old, portions of the K-Street sewer were in need of repair. In addition to significant loss of brick, debris, etc. there are several locations where other utilities pass through the sewer near the invert and crown of the pipe. During large storm events, these crossings can collect debris, further increasing head loss and reducing pipe capacity as reflected in the model. In coordination with Superior Water Light & Power, the COS removed and/or relocated those crossings that create the greatest head loss.

Figure 6 is a profile of the K-Street sewer derived from LHB's field survey. It generally has a consistent positive slope towards the bay. However, the investigation has identified several sections where minor improvements can significantly increase capacity.

Improvements already made to the K-Street sewer include filling in the pond in the park between E $2nd$ Street and Marina Dr and extending the sewer all the way to Superior Bay. With the completion of the Shotcrete repairs, the reduction in head loss through the pipe during peak flows has increased the 100-year capacity of the sewer from 680 cfs (440 mgd) to 880 cfs (570 mgd) (Figure 7). During alternative analyses, the boundary condition of the K-Street sewer was a free outfall to the bay, with a fixed water surface elevation of 601.71.

Figure 6 – K-Street Sewer Profile

Figure 7 – K Street Sewer Hydraulic Analysis

5.2.2 HILL AVENUE

During the storm of June 2012, Faxon Creek flows, at approximately 715 cfs (462 mgd), overtopped the roadway at Hill Ave. Creek flows normally pass under Hill Ave. through a reinforced concrete arch conduit. During inspections, this aging piece of infrastructure was found to be in poor condition, with spalling, exposed rebar, etc. While spot repairs have prolonged the life of this crossing, it may be approaching the end of its useful life. Furthermore, it lacks sufficient capacity to provide an adequate LOS for peak flows that have likely increased since the crossing was constructed.

As a result of this crossing's limited capacity, it acts as a bottleneck, elevating the upstream water levels, contributing to flooding. The initial recommendation was to replace this crossing with twin box culverts. This was intended to pass the peak design flow with a minimum of head loss. Subsequent hydraulic analyses, however, have determined that this culvert can be replaced with a single 9' X 12' box culvert.

A hydraulic evaluation of this crossing was made using HY-8 Culvert Analysis Program (Figure 8) to estimate the head loss for a range of flows and configurations. The Hill Ave crossing in the XP-SWMM model was replaced with a single 9' X 12' box culvert. The resultant HGL is depicted in Figure 22. While replacing the arch culvert with a single box culvert rather than two increases the HGL between the Railroad Crossing North of N 21st Street and Hill Ave by about two feet, there are no buildings in this area, so it does not increase the risk of flood damage. The increased HGL does not propagate to upstream of N 21st Street, therefore the single culvert does not increase the risk of basement backups as compared to dual box culverts.

Figure 8 – Hill Ave Crossing HY-8 Analysis

Table 1 compares the effect of the proposed improvements to the Hill Ave crossing along Faxon Creek using the flows and tailwater elevations from both the XP-SWMM model and the Flood Insurance Study. The HY-8 model was used to evaluate the reduction in the HGL for various culvert configurations and flows. Replacing the existing arch culvert with a single 9' x 12' box culvert reduces the head loss across the culvert during the 100-year and 500-year storms from 2.5 feet to 1.10 feet and from 3.00 feet to 2.19 feet respectively. (During design, the size of the culvert was increased to 10' x 12'.)

Notes:

1. From 1977 Flood Insurance Study

2. From XP-SWMM Model

5.2.3 RAILROAD CROSSING NORTH OF N 21ST STREET

There are three conduits, each approximately 350 feet in length, that convey flow from just downstream of N 21st Street under the Railroad Crossing North of N 21st Street (the Railroad). The lower two of these conduits are 60-inch RCP while the largest, and highest, of the three is a 72-inch CMP. Internal inspections of these conduits, detailed in the *Faxon Creek Structural Component Analysis*, determined that the two 60-inch RCPs are in poor condition. Several joints are significantly offset, creating excessive head-loss and further contributing to upstream flooding.

The following six alternatives with several sub-alternatives were considered for reducing the head loss through this crossing so as to lower the HGL:

- § Alternative 1 Replace the two 60-inch RCP conduits with 84-inch pipes with a low roughness coefficient, such as smooth-lined polycoated CMPs. The old pipes would be replaced using the consumption method. As the new pipe is jacked, the old pipes are "consumed", or manually removed from the inside. The new pipe is jacked as personnel remove the existing culvert from within the protective shield. The shield has the steering capability to maintain grade. The jacking unit is substantial and requires a sizeable work pit. The unit must also have a stable backstop to push against. If the Railroad requires a steel casing pipe the carrier pipe can be of virtually any material including HOBAS.
- **EXTER 12 And Alter and 2012 storm, the Railroad installed two new 48-in CMP culverts under** the tracks to mitigate the risk of flows overtopping and washing out the berm. These might be used to provide additional capacity to reduce the HGL south of N 21st Street. Doing so will require re-grading the cross-hatched area in Figure 9 to permit water to flow from the creek to the culverts.
- § Alternative 3 Replace the 3 existing culverts with a single box culvert and filling in the "hole" just north of N 21st Street (Figure 10). Doing so would reduce exit and entrance losses, potentially lowering the HGL. Two sub-alternatives were considered, an 8'x8' box culvert and an 8'x10' box culvert. Either would extends all the way to the east side of the Railroad.
- § Alternative 5 This is similar to Alternative 2, but involves more excavation. Rather than a modest about of re-grading to divert high flows to the new 48" CMPs, this alternative excavates down to the elevation of the creek bed while removing the three culverts until just west of the Railroad.
- § Alternative 6 This alternative included Alternatives 2. It also added a fourth culvert to the existing 3 culverts. Several sub-alternatives with fourth culverts of varying sizes were given consideration. This alternative also assumed new headwalls would be constructed at the upstream and downstream ends of the crossing to reduce entrance and exit losses.

The results of the alternative analysis are summarized in Table 2. Highlighted peak HGLs are those less than the level-of-service (LOS), or risk of flooding, specified in the column heading. Each alternative provides at least a 25-year LOS. Only Alternatives 3A and 6D provide the 100-year LOS. At about \$45K, Alternative 2 is the cheapest alternative to provide the 25-year LOS, while at a cost of approximately \$754K, 6D is the lowest cost option to provide the 100-year LOS. Figure 11 is a cost-benefit analysis of all of the alternatives.

Figure 9 – Railroad Crossing North of N 21st St, Alternative 2

Figure 10 – "Hole" North of N. 21st Street

Table 2 – Railroad Crossing Improvement Alternatives

Figure 11 – Railroad Crossing Alternatives Cost-Benefit Analysis

5.2.4 NORTH 21ST STREET

This 8-foot concrete box culvert was replaced in 2009. It lies just downstream of some of the worst basement flooding (Figure 3) that occurred during the June 2012 flood. This conduit appears to have been appropriately sized to match the capacity of the Railroad crossing just downstream. However, with potential improvements to the Railroad and Hill Ave crossings, and a potential storage pond north of the crossing adjacent to the Railroad, it will no longer have adequate capacity to take advantage of downstream capacity improvements and most cost-effectively provide the desired LOS.

Donohue evaluated the following 3 alternatives for this crossing:

Table 3 – N 21st Street Crossing Alternatives

| Description | Cost Estimate | Comments |
|--|----------------------|--|
| Do nothing | \$0 | Would only be sufficient for the 25- year level-of-service. |
| Install 8x8 box culvert alongside existing culvert | \$264,500 | Could provide the 90- 100 year LOS should the Railroad crossing do likewise |
| Replace existing 8x8 box culvert with 8X10 box culvert | \$290,950 | |

Constructing a second 8-foot box culvert parallel the existing crossing would improve the hydraulics of the crossing as indicated in Figure 12.

Figure 12 – N 21st Street Crossing Hydraulics

In order for this improvement to be effective, the arch culvert under the old Grand Ave alignment south of N 21st would need to be removed. This conduit passes under what had been Grand Avenue and is no longer required. It prevents peak flows from being conveyed downstream and contributes to some of the worst basement flooding in the Faxon Creek watershed.

5.2.5 CATLIN AVENUE

Model runs of existing conditions indicated that this 100-inch culvert experiences excessive head loss. This is, in part, caused by a 12-inch concrete "beam", believed to be an active UWS steam line, penetrating the crown of the pipe. Donohue recommends that a parallel 84-inch RCP culvert be constructed under Catlin Ave. This would reduce the head loss (Figure 13) such that the crossing no longer contributes significantly to risk of flooding.

5.3 DETENTION STORAGE

Five (5) locations (Figure 14) were given consideration as potential storage sites. However preliminary analyses determined that two sites, particularly those near airport property, were too far upstream to provide even a modest amount of flow attenuation and benefit flood prone areas further downstream. Ultimately three sites were evaluated during alternative analyses. The detention ponds described in this section are shown with their maximum footprints. They need not necessarily be constructed to this size.

5.3.1 RAILROAD CROSSING NORTH OF N 21ST STREET DETENTION POND

Some of the highest flooding during the storm of June 2012 occurred just upstream of the Railroad Crossing North of N 21st Street and the N 21st Street culvert. Faxon Road was submerged, and the basement levels of the university's steam plant, located adjacent to the river, were completely flooded causing extensive damage. Basement flooding in the adjacent neighborhood was severe (Figure 3).

While placing detention ponds further upstream in the watershed can reduce downstream flooding by attenuating peak flows, it is far more effective to locate detention storage nearest the flooding. This provides more passive control over the timing of flows into and out of storage in a manner that best mitigates nearby flooding.

This potential storage site is located on property owned by the railroad. While the site is currently vacant, and used primarily as a snow dump, consideration has been given to converting it to a commercial corridor.

Figure 15 is a schematic of this pond's recommended configuration, at its maximum potential size. This pond would function as off-line storage for creek floodwaters. Water would flow into and out of the pond through the same 7-foot conduit.

Figure 13 – Catlin Avenue Crossing Hydraulic Analysis

Figure 15 – Railroad Crossing North of N 21st Street Detention Pond Schematic

The cost per usable storage gallon for this pond is high as compared to the other potential storage sites. Grade elevation at the site is approximately 638.00 while the bottom of the pond would be approximately 620.00, giving it a depth of 18 feet. However, in order to keep water levels low enough so as to mitigate nearby basement flooding, only the first 9 feet of the pond's depth can be used for storage. While water levels above 629.00 are certainly possible, at that point the HGL of the creek upstream of N. 21st Street is at risk of flooding the sanitary sewers, resulting in basement backups.

This pond would be located between the crossings at N 21st Street and the Railroad Crossing North of N 21st Street. The majority of 2012 basement flooding occurred upstream of the N 21st Street crossing. This 8-foot concrete box culvert was replaced in 2009. The culvert was appropriately sized for the conditions at the time, which are no downstream pond and the Railroad Crossing with inadequate capacity. However, it will act as a bottleneck in the future, creating excessive head loss and rendering the detention pond ineffective to reduce basement flooding. Therefore a second 8-foot box culvert under N. 21st Street will be required.

The pond need not necessarily be the full size indicated in Figure 15. A smaller pond footprint or no pond at all may cost-effectively provide the desired LOS. A cost-benefit evaluation of pond sizes and configurations has been provided in Section 5.3.4.

5.3.2 UNIVERSITY OF WISCONSIN POND

Figure 16 is a schematic of a detention pond given consideration on a property owned by the University of Wisconsin. This schematic is what the pond might look like at its maximum footprint. The pond need not necessarily be the full size indicated. A smaller pond footprint may cost-effectively provide the desired LOS. A cost-benefit evaluation of pond sizes and configurations has been provided in Section 5.3.4.

A 54-inch storm sewer currently flows through the site. This sewer would continue to function to convey flows into and out of the pond. A section of pipe where the pond is located would be removed during construction. A headwall would be constructed at the pond inlet, and an outlet control structure at the pond outlet would regulate flows leaving the site.

This pond provides an opportunity for TSS reduction. By excavating 2-3 feet below the outlet structure, a pool would be created to settle TSS during small to modest rainfall events.

The outlet structure would likely be a form of stand pipe with multiple outlets. The lowest outlet would establish the pool elevation and regulate flows during smaller events to promote settling of solids. A second, larger opening, just above the first, would serve to regulate discharge rates during larger storms and mitigate downstream flooding along Faxon Creek. At the top of the stand pipe would be a large opening that would act as a spillway, permitting flows that enter the site once the pond is full to pass directly to the outlet pipe.

5.3.3 HERITAGE PARK POND

Figure 18 is a schematic of a detention pond given consideration on property owned by the COS and the Central Assembly of God church. This schematic is what the pond might look like at its maximum footprint. The pond need not necessarily be the full size indicated. A smaller pond footprint may costeffectively provide the desired LOS. A cost-benefit evaluation of pond sizes and configurations has been provided in Section 5.3.4.

Figure 16 – U of W Detention Pond Schematic

Figure 17 – U of W Detention Pond Drainage Area

Figure 18 – Heritage Park Pond Schematic

Figure 19 – Heritage Park Pond Service Area

An 84-inch storm sewer currently conducts flow through the site. This sewer would continue to function to convey flows into and out of the pond. A section of pipe where the pond is located would be removed during construction. A headwall would be constructed at the pond inlet, and an outlet control structure at the pond outlet would regulate flows leaving the site.

An 18-inch sanitary sewer currently passes through the pond site. This sewer would have to be relocated around the south side of the pond during construction.

This pond provides an opportunity for TSS reduction. By excavating 2-3 feet below the outlet structure, a pool would be created to settle TSS during small to modest rainfall events.

The outlet structure would likely be a form of stand pipe with multiple outlets. The lowest outlet would establish the pool elevation and regulate flows during smaller events to promote settling of solids. A second, larger opening, just above the first, would serve to regulate discharge rates during larger storms and mitigate downstream flooding along Faxon Creek. At the top of the stand pipe would be a large opening that would act as a spillway, permitting flows that enter the site once the pond is full to pass directly to the outlet pipe.

5.3.4 POND SELECTION / SIZING COST-BENEFIT ANALYSIS

There is a vast number of combinations of potential pond sizes and crossing improvements providing a range of reductions in flood elevations, i.e. levels of service. In order to provide the COS with a variety of options from which to select an alternative that provides the desired LOS, a cost-benefit analysis was performed by evaluating 6 system scenarios with a range of pond sizes over a range of design storms. A total of 42 model runs were made in conducting the analysis.

Table 4 describes the crossing and pond improvements that were made for each of the 6 unique system configurations, or scenarios.

Table 4 – Cost-Benefit Analysis Scenarios

*Most cost-effective alternative

For each scenario, the model was run with a range of pond sizes and design storms to quantify the benefit in terms of the LOS. Cost estimates were adjusted for the ranges of pond sizes and total costs summed. Table 5 and Figure 20 indicate numerically and graphically the result of this analysis. This analysis indicates that Scenario 5 is the most cost-effective. By improving the Catlin, N 21st St / Grand **Ave., Railroad Crossing North of N 21st Street, and Hill Ave crossings, the 97-year LOS can be achieved without any detention.** While Table 4 indicates a pond near the Railroad Crossing North of N 21st Street, the 97-year LOS is attained with a pond size of 0 MG. Ponds of 8.5 acres and 12.8 acres increase the LOS to 130 years and 140 years respectively. Making the pond any larger has a negligible benefit in terms of increasing the LOS.

For each scenario, the LOS was determined by evaluating the peak water surface elevation at station 73+00 along the creek. At this location, there is a sanitary manhole with a rim elevation of 632.19. This manhole was found to be at the greatest risk for inundation with creek flood waters. It was presumed that if the creek could be kept below this elevation at this location, the risk of basement flooding in the adjacent neighborhood would be adequately mitigated.
Table 5 – Alternative Analysis Cost-Benefit Evaluation

Cost-Effective Alternative

Figure 21 – Pond Size Sensitivity Analysis

5.4 OPINIONS OF PROBABLE CONSTRUCTION COSTS

Table 6 is a summary of opinions of probable construction costs. The pond costs are for ponds at maximum potential size. Detailed cost opinions are provided in the Appendix. Please note that all cost estimates are for design and construction only, and do not account for real estate acquisition.

Notes:

1. Estimates do not include the cost of real estate acquisition.

2. The Hill Avenue Crossing has since been bid. The winning bid was for \$727,171.15

5.5 RECOMMENDED IMPROVEMENTS

As a result of the cost-benefit analysis described in Section 5.3.4, Donohue recommends an alternative based on Scenario 5. This would improve the Catlin, N 21st, the Railroad Crossing North of N 21st Street, and Hill Ave crossings; no detention storage is required. These improvements would provide the 97-year LOS for approximately \$2.5M. The LOS could be increased to the 140-year LOS by constructing a pond adjacent to the Railroad Crossing North of N 21st Street.

Donohue recommends prioritizing the improvements by starting the furthest downstream, and working upstream. As of the date of this report, the two most downstream improvements, the rehabilitation of the K-Street sewer and the replacement of the Hill Ave crossing, were already complete. Donohue recommends next improving the Railroad Crossing North of N 21st Street, N. 21st Street / Grand Ave, and finally the Catlin Avenue crossing.

Figure 22 depicts the lowering of the peak HGL. This assumes the RR crossing is improved so as to provide the 100-year level of service. If, on the other hand, the re-grading option (Alternative 2 from Table 2) is selected, the hydraulic profile would be as indicated in Figure 23.

Figure 22 – Existing & Proposed Peak Hydraulic Grade Lines (Recommended Improvements)

Figure 23 – Existing & Proposed Peak Hydraulic Grade Lines (Re-Grading Option)

5.6 OTHER IMPROVEMENTS CONSIDERED

5.6.1 STORMWATER DETENTION

Other detention storage sites were given consideration. These include expanding an existing detention pond on Tower Avenue and constructing a new pond on the air field. However these sites are too far upstream to show even a slight reduction in the risk of downstream flooding.

5.6.2 NEMADJI RIVER DIVERSION

The Nemadji River basin is adjacent to the Faxon Creek basin. Superior requested that Donohue evaluate the potential benefit of constructing a sewer to divert stormwater from Faxon Creek to the Nemadji River. As indicated in Figure 25, a diversion 48-inch sewer would originate in a ditch near the intersection of Stinson Avenue and Hill Ave and flow approximately 2500 feet south and east before discharging into a drainage swale which flows towards the Nemadji River. Figure 24 is a profile of the proposed sewer and overland flow profile to the Nemadji River outlet.

This system modification would only divert a relatively minor amount of storm flow from the tributary to Faxon Creek. Being so far up in the watershed, it would have a negligible effect on the severity of flooding along Faxon Creek.

Figure 24 – Nemadji Diversion Profile

Figure 25 – Nemadji River Diversion

CHAPTER VI – BEST MANAGEMENT PRACTICES

Best Management Practices (BMPs), in this context, are typically referred to as "Green Infrastructure" (GI). Conventional "grey infrastructure" generally involves storage and conveyance structures designed to route storm runoff to the nearest body of water. GI, on the other hand, attempts to mimic the natural hydrologic process by maximizing infiltration of rain that falls on both pervious and impervious surfaces as groundwater recharge. Doing so reduces the size and cost of conventional grey infrastructure while reducing peak flows and flooding of receiving streams. It also improves water quality by capturing pollutants in the soil matrix. However it generally only serves to reduce the impact of minor event and TSS removal.

While GI may be able to eliminate a substantial portion of runoff on a total annual average volumetric basis, it is often inadequate for flood control as it is cannot sufficiently reduce runoff rates during large storm events, and needs to be supplemented with conventional grey infrastructure. However, it may reduce the size and cost of such infrastructure. Unfortunately, Superior sits on primarily clay soils with low permeability. For flood-type events in the once every 50+ year range, rainfall intensities greatly exceed the saturated hydraulic permeability of the soil, and very little of the peak rainfall can infiltrate into the soil. Therefore these sorts of stormwater BMPs will do little to reduce the scope of the Faxon Creek flood control projects. Furthermore, permitting of such projects can be an obstacle.

Referring to Figure 26, the majority of the developed area in the Faxon Creek watershed where GI might be implemented is of soil type 262B—Amnicon-Cuttre complex. This soil is mostly clay and of hydrologic soil group D. At the surface, this soil has a saturated hydraulic conductivity (Ksat) of 3.667 micrometers/second (0.53 inches/hour) (Table 7). Referring to Table 8, the limiting Ksat values are often much lower. With peak hour intensities of 2.43 in/hr and 2.75 in/hr during the 50 and 100-year storms respectively, little of the rainfall that might be directed towards GI would infiltrate into the soil. Therefore this analysis presumes that GI can only mitigate the size of grey infrastructure via distributed storage and peak flow attenuation.

The following GI technologies, sorted from generally highest to least cost, were evaluated for costeffectiveness in mitigating the size of larger centralized detention facilities:

- Green Roofs
- Bioretention/Bioswales/Greenways
- § Swales/Strip
- Stormwater Trees
- Cisterns
- Underground Storage (RCP)
- Rain Gardens
- Porous Pavement
- Rain Barrels
- § Underground Storage (CMP)
- Soil Amendments
- § Native Landscaping

Figure 26 – Soil Saturated Hydraulic Conductivity

Table 7 – Soil Saturated Hydraulic Conductivity (Ksat)

Description

Saturated hydraulic conductivity (Ksat) refers to the ease with which pores in a saturated soil transmit water. The estimates are expressed in terms of micrometers per second. They are based on soil characteristics observed in the field, particularly structure, porosity, and texture. Saturated hydraulic conductivity is considered in the design of soil drainage systems and septic tank absorption fields.

For each soil layer, this attribute is actually recorded as three separate values in the database. A low value and a high value indicate the range of this attribute for the soil component. A "representative" value indicates the expected value of this attribute for the component. For this soil property, only the representative value is used.

The numeric Ksat values have been grouped according to standard Ksat class limits.

Rating Options

Units of Measure: micrometers per second

Aggregation Method: Weighted Average

Component Percent Cutoff: None Specified

Tie-break Rule: Slowest

Interpret Nulls as Zero: No

Table 8 – Soil Properties

Douglas County, Wisconsin

262B—Amnicon-Cuttre complex, 0 to 4 percent slopes

Map Unit Setting

Elevation: 600 to 1,000 feet *Mean annual precipitation:* 28 to 33 inches *Mean annual air temperature:* 36 to 43 degrees F *Frost-free period:* 90 to 120 days

Map Unit Composition

Amnicon and similar soils: 50 percent *Cuttre and similar soils:* 40 percent *Minor components:* 10 percent

Description of Amnicon

Setting

Landform: Till plains *Landform position (two-dimensional):* Summit *Down-slope shape:* Convex *Across-slope shape:* Convex *Parent material:* Clayey till

Properties and qualities

Slope: 0 to 4 percent *Depth to restrictive feature:* More than 80 inches *Drainage class:* Moderately well drained

Capacity of the most limiting layer to transmit water (Ksat): Very low

to moderately low (0.00 to 0.06 in/hr)

Depth to water table: About 12 inches

Frequency of flooding: None *Frequency of ponding:* None

Calcium carbonate, maximum content: 25 percent

Available water capacity: Moderate (about 6.3 inches)

Interpretive groups

Farmland classification: Farmland of statewide importance *Land capability (nonirrigated):* 3e

Hydrologic Soil Group: D

Other vegetative classification: Unnamed (G092XY005WI)

Typical profile

0 to 2 inches: Silty clay loam *2 to 5 inches:* Silty clay loam *5 to 10 inches:* Silty clay loam *10 to 16 inches:* Clay *16 to 24 inches:* Clay *24 to 43 inches:* Clay *43 to 67 inches:* Clay

Description of Cuttre

Setting

Landform: Till plains

Landform position (two-dimensional): Footslope

Down-slope shape: Concave

Across-slope shape: Concave

Parent material: Clayey till

Properties and qualities

Slope: 0 to 3 percent

Depth to restrictive feature: More than 80 inches

Capacity of the most limiting layer to transmit water (Ksat): Very low to moderately low (0.00 to 0.06 in/hr)

Depth to water table: About 6 inches

Frequency of flooding: None

Frequency of ponding: None

Calcium carbonate, maximum content: 25 percent

Available water capacity: Moderate (about 6.0 inches)

Interpretive groups

Farmland classification: Farmland of statewide importance *Land capability (nonirrigated):* 3w

Hydrologic Soil Group: D

Other vegetative classification: Unnamed (G092XY004WI)

Typical profile

0 to 3 inches: Clay

3 to 6 inches: Clay loam

6 to 12 inches: Clay

12 to 25 inches: Clay

25 to 41 inches: Clay

41 to 80 inches: Clay

Minor Components

Miskoaki

Percent of map unit: 5 percent

Bergland

Percent of map unit: 3 percent

Landform: Depressions, drainageways

Sedgwick

Percent of map unit: 2 percent

Data Source Information

Soil Survey Area: Douglas County, Wisconsin Survey Area Data: Version 10, Dec 23, 2013

Table 9 – BMP Capital Unit Costs (\$/gal)

Notes:

1. Milwaukee Metropolitan Sewerage District

2. Contech Engineered Solutions (Design firm specializing in GI)

3. Hammond Sanitary District's CSO Long Term Control Plan

Porous pavement is the GI technology with the greatest potential in Superior. Table 10 details how the unit cost of \$0.58/gallon in Table 9 was derived. This assumes that four feet of soil below the street will be replaced with porous aggregate with a 40% void space. This void space will act as detention for stormwater directed to the porous pavement. The cost is approximately 2.4X that of centralized detention.

Table 10 – Derivation of HSD LTCP GI Unit Costs

The maintenance of GI is often overlooked. However these costs can be substantial, and without proper planning and budgeting, a lack of maintenance may render GI largely ineffective. While there is little published data on GI maintenance costs, a report presented at the 2012 Water Environment Federation annual conference evaluated 20-year whole life cycle costs for select BMP's. The results of this study are summarized in Table 11 and Figure 28. While there are wide ranges of estimates, this study determined that the 20-year whole life cycle cost of centralized infiltration basins, or grass-lined detention ponds, is significantly less than for that of porous pavement.

On the other hand, many Superior streets have roadside ditches rather than curb & gutter and storm sewers. These ditches provide distributed storage, flow attenuation, and an opportunity for stormwater to infiltrate following a rainfall event. It is recommended that Superior endeavor to maintain these ditches and resist replacing them with curb & gutter wherever possible.

⁶ Michael Barrett and Christine Pomeroy, *Assessment of Whole Life Costs for Green Infrastructure*, WEFTEC 2012

CHAPTER VII – TOTAL SUSPENDED SOLIDS (TSS)

Donohue analyzed the potential TSS reduction of constructing the U of W and Heritage Park ponds as wet-bottom detention facilities. Incorporating water quality features into the ponds may also make these projects eligible for grant money, potentially moving the cost curves for scenarios including these ponds to the left (Figure 20). The configuration of the Soo Pond inlet/outlet does not provide opportunity for suspended particles to "settle out" in the pond; therefore this pond was not considered for TSS reduction benefits.

7.1 PRELIMINARY POND SIZE REQUIREMENTS

Wet bottom ponds can provide both peak flow attenuation and effective TSS reduction if properly designed. The Wisconsin Department of Natural Resources *Conservation Practice Standard 1001: Wet Detention Pond* guidance was used to estimate the permanent pool area required to provide 60% and 80% TSS reduction based on drainage area and land use. Land use information was extracted from existing stormshed data provided by the COS for Outfalls OT090000 and OT3B0026. Table 12 summarizes the land use for the Heritage Park and UW Superior pond drainage basins.

Table 12 – Land Use

Table 13 and Table 14 show the Heritage Park and UW Superior watershed areas, corresponding *WDNR Wet Detention Pond* factors, and the resulting minimum permanent pool surface areas for 60% and 80% TSS reduction. For drainage areas with multiple categories of land use, the drainage areas are pro-rated.

Table 14 – UW Superior Pond Minimum Pond Permanent Pool Surface Area

7.2 SLAMM MODELING METHODOLOGY

To quantify the amount of TSS being generated and transported from the project area, the Windows Version 9.4 Source Loading and Management Model ® (SLAMM) was used. WinSLAMM was also used to quantify TSS reductions from the Heritage Park and UW Superior detention ponds. WinSLAMM is accepted by the WDNR as a suitable pollutant loading model for evaluating the reduction of total suspended solids according to NR 151.12(5)5.

WinSLAMM calculates runoff volumes and urban and freeway pollutant loads from individual storms and aggregates them to determine annual loads. For this analysis the following data files were used:

- § Rain file name: WisReg Duluth MN 1975.RAN (January 2 December 29)
- § Particulate Solids Concentration file name: WI_AVG01.psc
- § Runoff Coefficient file name: WI_SL06 Dec06.rsv
- § Particulate Residue Delivery file name: WI_DLV01.prr
- § Institutional Street Delivery file name: WI_Com Inst Indust Dec06.std
- § Commercial Street Delivery file name: WI_Com Inst Indust Dec06.std
- § Industrial Street Delivery file name: WI_Com Inst Indust Dec06.std
- § Other Urban Street Delivery file name: WI_Res and Other Urban Dec06.std
- **Freeway Street Delivery file name: Freeway Dec06.std**
- § Pollutant Relative Concentration file name: WI_GEO01.ppd
- Particle Size Distribution File: NURP.CPZ

Model output files are in Appendix B.

The project was modeled as follows:

- 1. Standard Land Use types for residential and commercial areas were used to define modeling parameters for roofs, roadways, alleys, sidewalks, parking lots, etc.
- 2. The Heritage Park site was modeled using the maximum pond size that fits into the area. This pond has 3.9 acres of surface area, which is smaller than the estimated requirement for 80% reduction. Even this size would require purchasing a portion of the adjacent church property. We also modeled a pond with 2.39 acres of surface area based on the WDNR guideline for 60% TSS removal, which would fit more readily into the City-owned property.
- 3. The UW-Superior site was modeled using the maximum pond size that fits into the area, 3.17 acres of surface area. A 2.64 acre pond was modeled to provide 80% TSS removal and a 0.83 acre pond to provide 60% TSS removal, based on the WDNR Wet Pond Guidance.
- 4. The ponds' outlet structures were modeled with a small orifice (8-inch diameter) at the permanent pool elevation and a larger orifice (15-inch diameter) 1 to 1.5 feet above the smaller orifice. A 20-foot long, 10-foot wide spillway provided for peak overflow.

A Soil Resource Report for the project area was obtained from the Natural Resources Conservation Service (NRCS) Web Soil Survey for Douglas County. Chapter 5 includes copies of the soil mapping. Soil borings performed throughout the COS for previous projects confirm that site soils are predominantly clay. Infiltration rates for the soil types present were taken from Wisconsin Department of Natural Resources Conservation Practice Standard 1002: Site Evaluation for Stormwater Infiltration. The "dynamic infiltration rate" was assumed to be 50% or less, of Standard 1002 values, as shown in Table 15.

Table 15 – Project Soils Information

7.3 TOTAL SUSPENDED SOLIDS SUMMARY

WinSLAMM modeling results show that 213,330 lbs/year of TSS are generated from the Heritage Park pond watershed area, and 78,702 lbs/year are generated from the US Superior pond watershed area, based on standard land use files. In reality, the amount of TSS that would actually reach the ponds is likely lower because of treatment provided by vegetated swales, rain gardens, other detention ponds, and catch basin sumps upstream of the pond. These devices were not modeled for this conceptual TSS analysis. The percent TSS removal accomplished by the various pond configurations is shown in Table 16. WinSLAMM modeling output files are included in Appendix B.

CHAPTER VIII – GRANT OPPORTUNITIES & TIMELINES

As part of this Study, Donohue reviewed the recommended improvements at the crossings at Hill Avenue, Railroad Crossing North of N 21st Street, North 21st Street, and Catlin Avenue (Faxon Creek watershed improvements) in light of Facility Planning Technical Memorandum #15 (TM #15) - Funding, dated December 27, 2013. The 2012 having received a Presidential Disaster Declaration (Section 2.1) may improve the chances of Faxon Creek improvements receiving Federal funding assistance.

TM #15 provided a general summary of the capital funding programs for both wastewater and stormwater projects. The idea was to create a list of funding programs that could be evaluated as projects completed their planning. In addition, a meeting was held with the COS on July 17, 2014, to review use of the Wisconsin Clean Water Fund Program for wastewater projects and to discuss outside funding for the Faxon Creek watershed improvements.

The meeting led to a recommendation to attempt to secure a U.S. Congressional earmarked grant for the Faxon Creek watershed improvements. As discussed in detail in Chapter II, Section 2.3 and Chapter III, Section 3.3 of TM #15, preparing to use this funding option requires that a number of non-technical activities be completed before the funding request is made.

Below is a checklist of things that the COS can do at this time to begin the process of elevating the Faxon Creek watershed improvements to national funding attention and to help provide a solid basis for requesting a traditional U.S. Congressional earmarked grant:

- 1. Securing support of the Mayor and/or another elected official. Experience has shown that an elected official is in the best position to speak to the Member's constituents.
- 2. Working with the elected official's office to secure written funding request support from a variety of area supporters. This is normally a two to four paragraph letter sent to the elected official providing a short and simple narrative explaining the project and why the person/organization supports the funding request. Preparing and providing potential supporters with an example support letter tends to help secure the needed letters.
- 3. Preparing a one-page funding request fact sheet as discussed in Chapter III, Section 3.3.2 of TM #15. This fact sheet generally contains (1) a clear funding request, (2) reference to the appropriate funding bill, (3) concise need and compliance information, (4) project cost, schedule and status (5) parallels to past funded projects, (6) local affordability issues, (7) a written support summary, and (8) several contacts to insure that Member staff can quickly address last minute questions.

Since TM #15 was written, the U.S. Congress has passed the FY14 Federal Budget and began working through a traditional Federal Appropriations process. The Federal Appropriations process sets up the mechanism that allows for direct project grant earmarking. Based on the traditional Federal Appropriations cycle, it is recommended that these three items be completed by the beginning of November 2014, with an eye towards meeting face-to-face with the COS's Congressional Members and/or their offices between the fall elections and the end of the year.

Appendix A – Opinions of Probable Construction Costs

Appendix B – WinSLAMM Model Output

Heritage Pond Basin no detention - Output Summary.txt SLAMM for Windows Version 9.4.0 (c) Copyright Robert Pitt and John Voorhees 2003 All Rights Reserved Data file name: L:\Home\skimmler\Faxon Creek\Pond Design\Heritage Pond Basin no detention.dat Data file description: SLU/CLAY-MDRNA-Medium Density Residential, No Alleys, fair Curb & Gutter Rain file name: C:\Program Files\WinSLAMM\Rain Files\WisReg - Duluth MN 1975.RAN Particulate Solids Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI AVG01.PSC Runoff Coefficient file name: C:\Program Files\WinSLAMM\WI SL06 Dec06.rsv Particulate Residue Delivery file name: C:\PROGRAM FILES\WINSLAMM\WI DLV01.PRR Residential Street Delivery file name: C:\Program Files\WinSLAMM\WI_Res and Other Urban Dec06.std Institutional Street Delivery file name: C:\Program Files\WinSLAMM\WI Com Inst Indust Dec06.std Commercial Street Delivery file name: C:\Program Files\WinSLAMM\WI Com Inst Indust Dec06.std Industrial Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Other Urban Street Delivery file name: C:\Program Files\WinSLAMM\WI Res and Other Urban Dec06.std Freeway Street Delivery file name: C:\Program Files\WinSLAMM\Freeway Dec06.std Pollutant Relative Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI_GEO01.PPD Apply Street Delivery Files to Adjust the After Event Load Street Dirt Mass Balance: False Model Run Start Date: 01/02/75 Model Run End Date: 12/29/75 Date of run: 09-23-2014 Time of run: 09:08:08 Total Area Modeled (acres): 485 Years in Model Run: 0.99

Heritage Basin Max Pond - Output Summary.txt SLAMM for Windows Version 9.4.0 (c) Copyright Robert Pitt and John Voorhees 2003 All Rights Reserved

Data file name: L:\Home\skimmler\Faxon Creek\Pond Design\Heritage Basin Max Pond.dat Data file description: SLU/CLAY-MDRNA-Medium Density Residential, No Alleys, fair Curb & Gutter Rain file name: C:\Program Files\WinSLAMM\Rain Files\WisReg - Duluth MN 1975.RAN Particulate Solids Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI AVG01.PSC Runoff Coefficient file name: C:\Program Files\WinSLAMM\WI SL06 Dec06.rsv Particulate Residue Delivery file name: C:\PROGRAM FILES\WINSLAMM\WI_DLV01.PRR Residential Street Delivery file name: C:\Program Files\WinSLAMM\WI Res and Other Urban Dec06.std Institutional Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Commercial Street Delivery file name: C:\Program Files\WinSLAMM\WI Com Inst Indust Dec06.std Industrial Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Other Urban Street Delivery file name: C:\Program Files\WinSLAMM\WI_Res and Other Urban Dec06.std Freeway Street Delivery file name: C:\Program Files\WinSLAMM\Freeway Dec06.std Pollutant Relative Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI_GEO01.PPD Apply Street Delivery Files to Adjust the After Event Load Street Dirt Mass Balance: False Model Run Start Date: 01/02/75 Model Run End Date: 12/29/75 Date of run: 09-23-2014 Time of run: 11:04:19 Total Area Modeled (acres): 485 Years in Model Run: 0.99

Heritage Basin 60 Percent - Output Summary.txt SLAMM for Windows Version 9.4.0 (c) Copyright Robert Pitt and John Voorhees 2003 All Rights Reserved Data file name: L:\Home\skimmler\Faxon Creek\Pond Design\Heritage Basin 60 Percent.dat Data file description: SLU/CLAY-MDRNA-Medium Density Residential, No Alleys, fair Curb & Gutter Rain file name: C:\Program Files\WinSLAMM\Rain Files\WisReg - Duluth MN 1975.RAN Particulate Solids Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI_AVG01.PSC Runoff Coefficient file name: C:\Program Files\WinSLAMM\WI_SL06 Dec06.rsv Particulate Residue Delivery file name: C:\PROGRAM FILES\WINSLAMM\WI_DLV01.PRR Residential Street Delivery file name: C:\Program Files\WinSLAMM\WI_Res and Other Urban Dec06.std Institutional Street Delivery file name: C:\Program Files\WinSLAMM\WI Com Inst Indust Dec06.std Commercial Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Industrial Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Other Urban Street Delivery file name: C:\Program Files\WinSLAMM\WI_Res and Other Urban Dec06.std Freeway Street Delivery file name: C:\Program Files\WinSLAMM\Freeway Dec06.std Pollutant Relative Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI GEO01.PPD Apply Street Delivery Files to Adjust the After Event Load Street Dirt Mass Balance: False Model Run Start Date: 01/02/75 Model Run End Date: 12/29/75 Date of run: 09-23-2014 Time of run: $14:21:02$ Total Area Modeled (acres): 485 Years in Model Run: 0.99

UW Pond Basin no detention - Output Summary.txt SLAMM for Windows Version 9.4.0 (c) Copyright Robert Pitt and John Voorhees 2003 All Rights Reserved Data file name: L:\Home\skimmler\Faxon Creek\Pond Design\UW Pond Basin no detention.dat Data file description: SLU/CLAY-MDRNA-Medium Density Residential, No Alleys, fair Curb & Gutter Rain file name: C:\Program Files\WinSLAMM\Rain Files\WisReq - Duluth MN 1975.RAN Particulate Solids Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI AVG01.PSC Runoff Coefficient file name: C:\Program Files\WinSLAMM\WI_SL06 Dec06.rsv Particulate Residue Delivery file name: C:\PROGRAM FILES\WINSLAMM\WI DLV01.PRR Residential Street Delivery file name: C:\Program Files\WinSLAMM\WI Res and Other Urban Dec06.std Institutional Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Commercial Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Industrial Street Delivery file name: C:\Program Files\WinSLAMM\WI Com Inst Indust Dec06.std Other Urban Street Delivery file name: C:\Program Files\WinSLAMM\WI Res and Other Urban Dec06.std Freeway Street Delivery file name: C:\Program Files\WinSLAMM\Freeway Dec06.std Pollutant Relative Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI_GEO01.PPD Apply Street Delivery Files to Adjust the After Event Load Street Dirt Mass Balance: False Model Run Start Date: 01/02/75 Model Run End Date: 12/29/75 Date of run: 09-23-2014 Time of run: 09:26:16 Total Area Modeled (acres): 214.002 Years in Model Run: 0.99

UW Basin Max Pond - Output Summary.txt SLAMM for Windows Version 9.4.0 (c) Copyright Robert Pitt and John Voorhees 2003 All Rights Reserved Data file name: L:\Home\skimmler\Faxon Creek\Pond Design\UW Basin Max Pond.dat Data file description: SLU/CLAY-MDRNA-Medium Density Residential, No Allevs, fair Curb & Gutter Rain file name: C:\Program Files\WinSLAMM\Rain Files\WisReg - Duluth MN 1975.RAN Particulate Solids Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI AVG01.PSC Runoff Coefficient file name: C:\Program Files\WinSLAMM\WI_SL06 Dec06.rsv Particulate Residue Delivery file name: C:\PROGRAM FILES\WINSLAMM\WI DLV01.PRR Residential Street Delivery file name: C:\Program Files\WinSLAMM\WI_Res and Other Urban Dec06.std Institutional Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Commercial Street Delivery file name: C:\Program Files\WinSLAMM\WI Com Inst Indust Dec06.std Industrial Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Other Urban Street Delivery file name: C:\Program Files\WinSLAMM\WI Res and Other Urban Dec06.std Freeway Street Delivery file name: C:\Program Files\WinSLAMM\Freeway Dec06.std Pollutant Relative Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI GEO01.PPD Apply Street Delivery Files to Adjust the After Event Load Street Dirt Mass Balance: False Model Run Start Date: 01/02/75 Model Run End Date: 12/29/75 Date of run: 09-23-2014 Time of run: 10:35:58 Total Area Modeled (acres): 214.002 Years in Model Run: 0.99

Faxon Creek Watershed Study Final Report City of Superior, Wisconsin December 2015

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UW Basin 80Percent Pond - Output Summary.txt
SLAMM for Windows Version 9.4.0
(c) Copyright Robert Pitt and John Voorhees 2003
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Data file description: SLU/CLAY-MDRNA-Medium Density Residential, No Alleys, fair Curb & Gutter
Rain file name: C:\Program Files\WinSLAMM\Rain Files\WisReg - Duluth MN 1975.RAN
Particulate Solids Concentration file name: C:\PROGRAN FILES\WINSLAMM\WI AVG01.PSC
Runoff Coefficient file name: C:\Program Files\WinSLAMM\WI_SL06 Dec06.rsv
Particulate Residue Delivery file name: C:\PROGRAM FILES\WINSLAMM\WI DLV01.PRR
Residential Street Delivery file name: C:\Program Files\WinSLAMM\WI_Res and Other Urban Dec06.std
Institutional Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std
Commercial Street Delivery file name: C:\Program Files\WinSLAMM\WI Com Inst Indust Dec06.std
Industrial Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std
Other Urban Street Delivery file name: C:\Program Files\WinSLAMM\WI Res and Other Urban Dec06.std
Freeway Street Delivery file name: C:\Program Files\WinSLAMM\Freeway Dec06.std
Pollutant Relative Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI GEO01.PPD
Apply Street Delivery Files to Adjust the After Event Load Street Dirt Mass Balance: False
Model Run Start Date: 01/02/75
                                  Model Run End Date: 12/29/75
Date of run: 09-23-2014
                           Time of run: 10:41:38
Total Area Modeled (acres): 214.002
Years in Model Run: 0.99
```


UW Basin 60Percent Pond - Output Summary.txt SLAMM for Windows Version 9.4.0 (c) Copyright Robert Pitt and John Voorhees 2003 All Rights Reserved Data file name: L:\Home\skimmler\Faxon Creek\Pond Design\UW Basin 60Percent Pond.dat Data file description: SLU/CLAY-MDRNA-Medium Density Residential, No Alleys, fair Curb & Gutter Rain file name: C:\Program Files\WinSLAMM\Rain Files\WisReg - Duluth MN 1975.RAN Particulate Solids Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI AVG01.PSC Runoff Coefficient file name: C:\Program Files\WinSLAMM\WI SL06 Dec06.rsv Particulate Residue Delivery file name: C:\PROGRAM FILES\WINSLAMM\WI_DLV01.PRR Residential Street Delivery file name: C:\Program Files\WinSLAMM\WI_Res and Other Urban Dec06.std Institutional Street Delivery file name: C:\Program Files\WinSLAMM\WI Com Inst Indust Dec06.std Commercial Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Industrial Street Delivery file name: C:\Program Files\WinSLAMM\WI_Com Inst Indust Dec06.std Other Urban Street Delivery file name: C:\Program Files\WinSLAMM\WI_Res and Other Urban Dec06.std Freeway Street Delivery file name: C:\Program Files\WinSLAMM\Freeway Dec06.std Pollutant Relative Concentration file name: C:\PROGRAM FILES\WINSLAMM\WI_GEO01.PPD Apply Street Delivery Files to Adjust the After Event Load Street Dirt Mass Balance: False Model Run Start Date: 01/02/75 Model Run End Date: 12/29/75 Date of run: 09-23-2014 Time of run: 10:44:26 Total Area Modeled (acres): 214.002 Years in Model Run: 0.99

